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C O N F I D E N T I A L SECTION 1 OF 3 GENEVA 0657

E.O. 11652: GDS

TAGS: SNAR TU UN

SUBJ: NARCOTICS-REPORT OF GREENFIELD TEAM

FOLLOWING IS SECTION OF GREENFIELD TEAM'S REPORT CONCERNING TURKISH
CONTROL SYSTEM AND SUPPORTING LAW ENFORCEMENT FACILITIES.

"50. PROMULGATION OF DECREE DATED 8 JAN 1975 HAS CREATED NEW SITUATION

IT PROHIBITS LANCING OF POPPY CAPSULES (AND HENCE PRODUCTION OF OPIUM)

AND PLACES POPPY STRAW CONTAINING OPIUM ALKALOIDS WITHIN STATE
MONOPOLY

WHICH IN PRACTICE WILL BE EXERCISED BY THE OF MINISTRY OF COMMERCE.
SINCE DECREE WAS ONLY PUBLISHED WHILE MISSION WAS IN TURKEY IT IS
UNDERSTANDABLE THAT AT TIME ACTION TO IMPLEMENT IT WAS STILL ONLY
IN PLANNING STAGE.

"51. AREA PLANTED TO OPIUM POPPIES REMAINS THAT AUTHORIZED BY DECREE
OF 1 JULY 1974, NAMELY, 20,000 HECTARES IN PROVINCES OF..IN

EVENT, HOWEVER, LICENSES WERE GRANTED TO MORE FARMERS THAN WAS
ORIGINALLY PLANNED: 100,980, NONE OF WHOM IS PERMITTED TO CULTIVATE
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MORE THAN 2 DECARES. AT PRESENT REGION IS COVERED WITH SNOW AND IT

IS NOT KNOWN HOW WELL PLANTS ARE GROWING. FOR PLANNING PURPOSES, HOWEVER, CROP OF CAPSULES IS ESTIMATED AT 16,000 TONS.

"52. TMO INTENDS TO BRING FORMALLY TO NOTICE OF EVERY POPPY CULTIVATOR TERMS OF DECREE OF 8 JAN 1975. THEREAFTER IN SPRING ALL POPPY FIELDS WILL BE MEASURED AGAIN AND ASSESSMENTS MADE OF LIKELY CROP. DURING CRITICAL PERIOD OF 15 DAYS IN WHICH LANCING OF CAPSULES IS TECHNICALLY POSSIBLE, AND AGAIN DURING PERIOD WHEN HARVESTING IS IN PROGRESS, TMO STAFF WILL BE AT FULL STRENGTH IN GROWING AREAS. ANY BREACHES OF LAW BY CULTIVATORS WILL RESULT NOT ONLY IN PROSECUTION OF OFFENDERS UNDER PENAL CODE AND LAW 3491 AS AMENDED ..BUT ALSO IN DESTRUCTION OF CROPS, REVOCATION OF LICENSES CONCERNED, AND REFUSAL OF FURTHER LICENSES TO THOSE SO OFFENDING.

"53. TMO INTENDS TO ESTABLISH 25-30 BUYING CENTERS IN GROWING AREAS TO WHICH FARMERS WILL BE REQUIRED TO BRING THEIR CAPSULES NOT LATER THAN END OF AUGUST; QUANTITY OF CAPSULES PRODUCED BY EACH FARMER WILL BE CHECKED AGAINST RECORD OF LAST VISUAL INSPECTION OF HIS FIELDS TO ENSURE HE IS NOT WITHHOLDING PART OF HIS HARVEST. CAPSULES ARE NOT TO BE BROKEN INTO MORE THAN 3 OR 4 PIECES BEFORE DELIVERY SO THAT THEY MAY MORE EASILY BE INSPECTED TO SEE THEY HAVE NOT BEEN LANCED. AT THIS STAGE FARMERS WILL BE PAID A CERTAIN PRICE FOR THEIR PRODUCE BUT MAY BE PAID MORE LATER IF FINAL SELLING PRICE OF POPPY STRAW IS SUFFICIENTLY GOOD; AMOUNT PAID WILL BE FIXED BY COUNCIL OF MINISTERS.

"54. TMO STATES IT HAS AT PRESENT NO PROPER STORAGE FACILITIES, BUT WISHES TO BUILD A STORE AT EACH BUYING CENTER. THIS WOULD REDUCE HANDLING CHARGES TO MINIMUM, AND PERMIT TRANSPORT OF POPPY STRAW EQUALLY WELL EITHER TO IZMIR FOR EXPORT OR TO ALKALOIDS FACTORY FOR PROCESSING. TMO CONSIDERS IT IMPORTANT TO HAVE ENOUGH STORAGE TO ENABLE IT TO STOCKPILE ENTIRE YEAR'S PRODUCE IF NECESSARY AND SO AVOID POSSIBLY HAVING TO SELL AT LOW PRICE FOR LACK OF STORAGE SPACE.

"55. TMO HAS REQUESTED FINANCIAL HELP FROM UN TO HELP BUILD THESE STORES. IT HAS ALSO ASKED FOR \$500,000 WITH WHICH TO PURCHASE 75 JEEP-TYPE VEHICLES TO ENABLE TMO CONTROL STAFF TO TRAVEL THROUGH GROWING AREAS. EVEN THOUGH VEHICLES COULD NOT BE EXPECTED TO ARRIVE IN TURKEY BY MARCH, KNOWLEDGE THAT THEY WERE COMING WOULD, IT WAS SAID, ENABLE TMO TO BORROW ADEQUATE NUMBER FOR SUPERVISION OF EARLY STAGES 1975 HARVEST.

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"56. TMO INTENDS TO ESTABLISH A NEW LABORATORY AT IZMIR TO CARRY OUT SAMPLE CHECKS ON MORPHINE CONTENT OF CAPSULES BEING EXPORTED; UN TRAINED CHEMIST IS TO TAKE CHARGE OF IT. THERE ARE, HOWEVER, NO PLANS TO ANALYZE SAMPLE CAPSULES IN GROWING DISTRICTS, AT LEAST FOR SEVERAL YEARS TO COME.

"57. JANDARMA ARE WELL AWARE THAT CHANGED SYSTEM OF PRODUCTION REQUIRES

CHANGES IN THEIR PLANS. WHERE IN PREVIOUS YEARS THEIR MEASURES WERE DIRECTED TO COUNTERING OF ILLICIT TRAFFICKERS, THEIR EMPHASIS IN 1975 WILL BE DIRECTED TO PREVENTION OF LANCING IN LICENSED POPPY FIELDS AND TO DETECTION AND DESTRUCTION OF ANY UNLICENSED CULTIVATION. CONSIDERATION HAS BEEN GIVEN TO RECOMMENDATIONS OF EARLIER UN MISSION, AND PRECAUTIONARY INSTRUCTIONS HAVE BEEN ISSUED; GOVERNORS ARE STATED TO HAVE BEEN FULLY INFORMED IF IMPERATIVE NEED FOR VIGILANCE TO PREVENT

START OF ANY ILLICIT TRAFFICKING, AND MISSION WAS REPEATEDLY ASSURED THERE WAS NO CAUSE FOR ANXIETY ON SCORE OF CONTROL.

"58 JANDARMA ARE SAID TO HAVE AVAILABLE A FORCE OF MORE THAN 100 MEN FOR SPECIAL DUTY IN SEVEN POPPY GROWING PROVINCES, AND CONSIDERABLE NUMBER WILL HAVE RECEIVED EXTRA TRAINING FOR THIS ROLE UNDER BILATERAL ARRANGEMENTS. TNP NARCOTICS UNITS (WHICH ARE STATIONED NOT ONLY IN SEVEN PROVINCES) HAVE AN ACTUAL STRENGTH OF 390 MEN. BOTH ORGANIZATIONS POSSESS ADEQUATE MOTOR TRANSPORT BUT JANDARMA ESPECIALLY LACK RADIO TRANSMITTING-RECEIVING SETS, BOTH GROUND TO GROUND AND AIR TO GROUND. ABOUT 60 JANDARMA AND POLICE OFFICERS WILL BE GIVEN FURTHER NARCOTICS TRAINING UNDER UN AUSPICES IN ANKARA IN FEB-MAR 1975, WHILE JANDARM AND CUSTOMS OFFICERS ARE TO ATTEND COURSES FOR TRAINING SPECIALISTS IN GENEVA IN AUTUMN. HELP FROM UN IN BOTH TRAINING AND EQUIPMENT HAS BEEN OFFERED FOR PURPOSE OF ESTABLISHING LABORATORIES FOR ANALYSIS OF DRUGS FOR FORENSIC NEEDS.

"59. MISSION WAS INFORMED THAT JANDARMA AND POLICE REPRESENTATIVES WERE SHORTLY TO MEET TO ARRANGE FOR CLOSER WORKING RELATIONSHIPS BETWEEN TWO ORGANIZATIONS. WHILE THEY WOULD NOT BE DIRECTED SOLELY TO NARCOTICS TRAFFICKING, THEIR MAIN PURPOSE WOULD BE THE PREVENTION AND DETECTION OF ILLICIT TRAFFICKING IN DRUGS. FURTHERMORE, MINISTRY OF INTERIOR, WORKING WITH MINISTRY OF AGRICULTURE AND TMO, IS DUE TO CONFIDENTIAL

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MAKE A STATEMENT IN FEB OF EXPECTED DATES ON WHICH POPPIES WILL BLOOM AND LANCING COULD BE DONE IN DIFFERENT PARTS OF SEVEN PROVINCES A SCHEDULE OF INTENSIVE PATROLLING WILL THEN BE WORKED OUT AND GOVERNORS WILL BE INSTRUCTED ACCORDINGLY. APART FROM THAT ALL POLICE AND JANDARMA PERSONNEL IN THESE AREAS WILL BE ESPECIALLY ACTIVE DURING DANGER PERIODS, WHICH WILL NOT BE CONSIDERED AT AN END UNTIL ALL HARVEST HAS BEEN DELIVERED TO TMO. IN ADDITION, CHECKING WILL BE PERFORMED AT ABOVE NORMAL LEVELS IN PROVINCES NEIGHBORING CRUCIAL SEVEN, AND JANDARMA ELSEWHERE IN COUNTRY WILL BE ON WATCH FOR ILLICIT CULTIVATION; ALREADY SOME PROVINCES ARE SUBJECT TO PARTICULAR CARE BECAUSE INFO HAS BEEN RECEIVED THAT ILLICIT DELIVERIES ARE PLANNED. HEADQUARTERS OF TNP HAS ALREADY IDENTIFIED AS ONE OF ITS MAIN CONCERNS MOVEMENTS OF THOSE, BOTH TURKISH AND FOREIGN, WHO HAVE ENGAGED IN ILLICIT TRAFFICKING IN PAST.

"60. IT MAY BE USEFUL AT THIS STAGE TO COMMENT UPON SYSTEM OF

CONTROL PALNNED BY TMO IN LIGHT OF POSSIBLE THREATS OF DIVERSION OF
SUPPLIES OF RAW MATERIAL FOR ILLEGAL PURPOSES. THREATS FACING TMO
ITSELF MAY BE SUMMARIZED AS BEING:

(I)POSSIBILITYOF LICENSIED FARMERS GROWING LARGER AREA OF POPPY
THAN AUTHORIZED, AND USING EXTRA FOR PRODUCTION AND SALE OF OPIUM;
(II) POSSIBILITY OF LICENSED FARMERS ILLEGALLY LANCING SOME OF THEIR
LAWFUL POPPIES AND CLANDESTINELY SELLING RESULTANT OPIUM; AND
(III) POSSIBILITY OF OPERATION OF CONTROL SYSTEM GIVING RISE
TO WIDESPREAD DISSATISFACTION AMONG POPPY FARMSERS, WHO MIGHT
THEN RESORT TO EVASION OF CONTROLS IN ANY WAY THEY THOUGHT AD-
VANTAGEOUS, AND SO SWAMP TMO CONTROL STAFF.

"61. IT APPEARS TO MISSION UNLIKELY THAT INDIVIDUAL FARMERS, WHO
HAVE ALREADY BEEN VETTED BEFORE BEING GIVEN THEIR PRESENT LICENSES,
AND RISK LOSING THEM FOR BREACHING THE LAW WILL ENGAGE IN
ILLICIT CULTIVATION OR LANCING ON SCALE LARGE ENOUGH TO RESULT
IN SIGNIFICANT AMOUNT OF ILLEGAL MORPHINE PRODUCTION.

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EACH FARMER HAS NO MORE THAN TWO DECARES OF LAND UNDER POPPY; EVEN
IF HE LANCED HIS WHOLE CROP HE WOULD HAVE AT MOST 4 KG OF OPIUM.
IT WOULD THEREFORE REQUIRE 1,000 FARMERS--1 PER ECNT OF THEIR

TOTAL NUMBER--GATHERING THEIR MAXIMUM POSSIBLE OPIUM, TO OBTAIN EVEN 400 KG OF MORPHINE BASE. NOR WOULD IT BE SIMPLE TO OBTAIN ENOUGH LABOR FOR JOB OF LANCING THE CAPSULES AND THEN GATHERING THE OPIUM, OR TO WORK IN FIELDS FOR HOURS NECESSARY WITHOUT BEING SEEN.

"62. ON THE OTHER HAND IT NEEDS BE RECOGNIZED THAT 20,000 HECTARES OF POPPY FIELDS WORKED BY 100,000 FARMERS IN MORE THAN 2,000 VILLAGES SPREAD OVER SEVEN PROVINCES PRESENTS A FORMIDABLE TASK OF INSPECTION AND SUPERVISION. TWO STAFF WILL NEED ALL SUPPORT IN MANPOWER AND MOTOR TRANSPORT THEY CAN GET IF THEY ARE IN FACT TO ENSURE THERE IS NO ILLICIT CULTIVATION OR LANCING BY FARMERS FOR WHOM THEY ARE RESPONSIBLE.

"63. THIS MAKES IT ALL MORE IMPORTANT THAT FARMING COMMUNITY AND VILLAGE PUBLIC OPINION IN SEVEN PROVINCES PARTICIPATES WILLINGLY IN CONTROL SYSTEM. FIRST FACTOR IN SECURING THIS COOPERATION IS FIXING OF A PRICE FOR THEIR POPPY STRAW WHICH FARMERS WILL RECOGNIZE AS SATISFACTORY; THIS IS DISCUSSED ELSEWHERE. THERE ARE, HOWEVER, CONFIDENTIAL

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OTHER IMPORTANT FACTORS WHICH WILL MAKE SYSTEM WORK SMOOTHLY AND HENCE FACILITATE CONTROL.

"64. FIRST CONCERNS EXAMINATION OF FARMERS' POPPY STRAW WHEN OFFERED FOR SALE. THERE SHOULD BE NO NEED, IN MISSION'S VIEW, FOR EACH TWO BUYING CENTER TO BE OPEN FOR SEVERAL MONTHS. IT SHOULD BE ADEQUATE FOR A CENTER TO BE OPEN FOR STATED DAY EACH WEEK FOR STATED PERIOD OF THREE OR FOUR WEEKS. THIS WOULD ENABLE AN EXAMINATION TEAM TO BE PRESENT AT FIVE OR SIX CENTERS EACH WEEK, AND FOR TEAMS TO BE MOVED FROM ONE PART OF AREA TO ANOTHER AS TIME OF HARVESTING MOVES, AND SO ENABLE CROP TO BE BROUGHT INTO POSSESSION OF TWO AT EARLIEST POSSIBLE MOMENT. IT MIGHT ALSO ENABLE MORE BUYING CENTERS TO BE SET UP? THIRTY SEEMS FEW IN RELATION TO FIFTY-ONE DISTRICTS WHERE POPPIES ARE BEING GROWN.

"65. IN EQCH TEAM THERE SHOULD BE AN EXAMINER. HE WILL NEED INSPECT CAPSULES TO SEE THEY HAVE NOT BEEN LANCED, THAT THEY ARE DRY (WET CAPSULES WOULD WEIGH MORE AND MIGHT HAVE LESS MORPHINE), AND THAT THEY ARE NOT MIXED WITH ADULTERANTS SUCH AS STONES OR OTHER HEAVY OBJECTS. TEAM SHOULD ALSO CONTAIN ONE MAN IN CHARGE OF WEIGHING MACHINE: TWO MEN MIGHT RAISE SUSPICIONS ON PART OF FARMER THAT HE WAS BEING OUT-MANUEVERED. MACHINE SHOULD BE MARKED ONLY IN AMOUNTS BEING BOUGHT: IF PAYMENTS ARE ONLY FOR KILOGRAMS THEN MACHINE SHOULD NOT SHOW HALF KGS, FOR THIS WOULD ONLY ENCOURAGE CLAIMS AND DISPUTES.

"66. TEAM SHOULD BE COMPLETED BY CASHIER, WHO SHOULD PAY FARMER IN CASH IN FULL IMMEDIATELY AFTER HIS CROP HAS BEEN WEIGHED. LATTER SHOULD BE ABLE SEE WHAT HE OUGHT TO RECEIVE; IT IS THEREFORE VALUABLE TO HAVE LARGE PRINTED NOTICE BEHIND CASHIER CONTAINING TABLE OF

WEIGHTS WITH SUM TO BE PAID FOR EACH WEIGHT. THIS WILL SAVE MUCH MORK
AND MANY LATER DISPUTES, AND WILL BY ITSELF DO MUCH TO SATISFY FARMER.

"67. STAFF AT BUYING CENTER SHOULD ALSO CONTAIN A FEW POLICEMEN, WHO
COULD INDEED FORM PART OF TEAM AND TRAVEL WITH IT. THEY WOULD PREVENT
ANY DIVERSIONS OF POPPY STRAW, MAINTAIN ORDER, AND ENSURE THAT NO
ILLICIT TRANSACTIONS TOOK PLACE UNDER COVER OF SELLING CAPSULES
TO TMO.

"68. EXPERIENCE ELSEWHERE HAS SHOWN THAT IN SYSTEM OF THIS SORT
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IT IS ALSO VALUABLE TO HAVE A RESPECTED MEMBER OF GOVERNOR'S STAFF
ON TOUR DURING BUYING SEASON MAKING FREQUENTVISITS TO BUYING
CENTERS. IN ANY ARGUMENT ABOUT WEIGHTS OR PAYMENTS OR OTHER
MATTERS HE CAN ACT AT ONCE AS "COURT OF APPEAL".

"69. ADDITIONAL ISSUE, TO WHICH THOUGHT MIGHT BE GIVEN, IS THAT
OF TRANSPORTING CROP TO BUYING CENTER WHICH MAY PROVE DIFFICULT
AND EXPENSIVE FOR MANY FARMERS. IT MIGHT ACCORDINGLY BE ADVAN-
TAGEOUS TO ARRANGE FOR MOTOR VEHICLES TO PICK UP FARMERS AND THEIR
CROPS AND TRANSPORT THEM TO BUYING CENTER. COST WOULD BE COMPARA-
TIVELY LITTLE; IT WOULD BE BORNE BY TMO AND OFFSET AGAINST THEIR
PROFITS ON SALE OF STRAW.

"70. IF CONTROL SYSTEM IS ORGANIZED ON SOMETHING LIKE THESE LINES,
IT SHOULD WORK SMOOTHLY AND GIVE GENERAL SATISFACTION. THERE SHOULD
THEN BE LITTLE REASON FOR EVASION AND ILLICIT PRODUCTION BY
LICENSED FARMERS.

"71. IT MAY, HOWEVER, BE WORTH REMARKING THAT THEY ALMOST CERAINLY
POSSESS OPIUM FROM PAST HARVEST, WHICH AT SOME TIME OR OTHER THEY
MAY WISH TO SELL. IT SHOULD THEREFORE NOT BE AUTOMATICALLY ASSUMED
THAT ANY OPIUM WHICH MAY BE FOUND IS NEWLY PRODUCED.

"72. APART FROM THOSE MENTIONED AT PARA 60 ABOVE, THERE REMAIN
OTHER POSSIBLE SOURCES OF ILLICIT TRAFFICKING. THEY MAY BE LISTED AS
FOLLOWS:

- (I) ACTIVITIES OF PAST DRUG SMUGGLERS IN TURKEY AND THEIR
INTERNATIONAL CONNECTIONS;
- (II) ILLICIT CULTIVATION OF OPIUM POPPIES FOR EXTRACTION OF OPIUM
AND ITS CONVERSION INTO MORPHINE FOR EXPORT (OR POSSIBLY OF OTHER
PLANTS SUCH AS CANNABIS);
- (III) THEFT OF LARGE QUANTITIES OF POPPY STRAW;
- (IV) SMUGGLING OF DRUGS THROUGH TURKEY IN TRANSIT--AT PRESENT A
QUESTION MAINLY OF CANNABIS RESIN FROM EAST TO WEST;
- (V) SMUGGLING INTO TURKEY OF DRUGS INTENDED FOR LOCAL CONSUMPTION
--AT PRESENT CONFINED TO SMALL QUANTITIES OF PSYCHOTROPIC SUBSTANCE

AVAILABLE IN ISTANBUL AND OTHER TOURIST RESORTS; AND
(VI) IN LONGER TERM, THE ALKALOIDS FACTORY AND ITS PRODUCTS.

THESE THREATS HAVE BEEN DISCUSSED BETWEEN MISSION AND POLICE AND
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JANDARMA, AND IT IS AGREED THEY ARE ACTUAL OR POTENTIAL DANGERS.
IT MAY BE WORTHWHILE TO DISCUSS THEM BRIEFLY IN THIS REPORT.

"73. CRIMINAL DEPT OF POLICE HAVE ALREADY DEFINED FIRST OF THREATS
LISTED IN PARA 72 ABOVE AND CONSIDER KNOWN ILLICIT TRAFFICKERS TO BE
ONE OF THEIR MAIN CONCERNS. THEY ARE MAKING ARRANGEMENTS FOR
BILATERAL EXCHANGES OF INFO AND CREATION OF NOMINAL INDICES FOR
OPERATIONAL PURPOSES, AND HAVE GOOD WORKING LIASON WITH AND THROUGH
GENERAL SECRETARIAT OF ICPO/INTERPOL, WHERE TURKISH OFFICER IS MEMBER
OF THE STAFF. IN MISSION'S VIEW THIS IS ADMIRABLE: NOTHING IS MORE
CALCULATED TO DESTROY ILLICIT TRAFFICKING NETWORKS THAN EFFORTS OF
NATIONAL POLICE SERVICES WORKING CLOSELY TOGETHER IN MUTUAL CONFIDENC
E

AND UNDERSTANDING AND SHARING DETERMINATION TO BRING TO JUSTICE
ILLICIT TRAFFICKERS WHEREEVER THEY MAY BE FOUND. IT IS TO BE
HOPED THAT THESE RELATIONSHIPS CAN BE EXTENDED, PARTICULARLY TO
THE EAST, THROUGH WORK OF GROUPS WHICH REMAIN TO BE ESTABLISHED BY
UN SUB COMMISSION ON ILLICIT TRAFFIC IN NEAR AND MIDDLE EAST.

"74. POSSIBLE ILLICIT CULTIVATION OF OPIUM POPPIES OR OTHER PLANTS
IN TURKEY, EITHER IN SEVEN PROVINCES OR ELSEWHERE, IS SECOND THREAT.
THIS REQUIRES FOR ITS SPEEDY AND EASY DETECTION AERIAL PHOTOGRAPHY
OR SURVEILLANCE; TO USE GROUND PATROLS FOR SAME PURPOSE WOULD BE
LABORIOUS AND SLOW. SEVERAL SYSTEMS OF AERIAL PHOTOGRAPHY ARE OF
COURSE IN EXISTENCE, BUT THERE HAS BEEN DEVELOPED IN USA A TESTED
AND PROVED SYSTEM WHICH MAKES USE OF COLOR FILM AND SPECIAL FILTERS
AND PRODUCE PHOTOGRAPHS ON WHICH OPIUM POPPIES CAN CLEARLY AND
EASILY BE IDENTIFIED. SINCE TIME IS PRESSING MISSION URGES THAT
IT WOULD BE BEST TO MAKE USE OF THIS EQUIPMENT, AT LEAST FOR 1975,
AND IT IS MAKING INQUIRIES TO FIND OUT WHETHER IT COULD BE MADE
AVAILABLE TO TURKEY, AND IF SO ON WHAT TERMS. SEPARATE MEMO WILL
FOLLOW ON THIS SUBJECT.

"75. WITHOUT THIS FACILITY, TASK OF GOVERNORS AND JANDARMA UNITS
IN DETECTING ILLICIT CULTIVATION WILL BE HARDER, BUT A SYSTEM OF
DOING SO HAS ALREADY BEEN IN OPERATION FOR SEVERAL YEARS AND, SO
FAR AS MISSION KNOWS, WORKS WELL. IT INCLUDES USE OF JANDARMA
LIGHT PLANES FOR VISUAL SPOTTING FROM THE AIR.

"76. POSSIBLE THEFT OF POPPY STRAW IS MORE SPECULATIVE THREAT.
CAPSULES ARE VERY BULKY FOR THEIR WEIGHT AND CONTAIN 0.5 PCT
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OR LESS OF MORPHINE: A TONE OF STRAW THEREFORE CONTAINS NO MORE THAN

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5 KH OF MORPHINE. FURTHERMORE, THERE IS AT PRESENT NO SIMPLE METHOD OF EXTRACTING THE MORPHINE. NEVERTHERTHELESS STRAW IS POTENTIALLY DANGEROUS AND MUST BE SUBJECT TO SOME SECURITH PRECAUTIONS; IT SHOULD ACCORDINGLY BE TAKEN ITO STORAGE BY TMO ASAP. STORE ITSELF NEEDS BE LITTLE MORE THAN BARN BUT IT SHOULD BE SURROUNDED BY FENCE AND WITH LOCKED GATE. TRUCKLOADS OF STRAW ENTERING AND LEAVING SHOULD BE CHECKED AND RECORDED, AND IT SHOULD BE DETERMINED WHETHER LADEN TRUCKS ARRIVE SAFELY AT THEIR DIESTINATION WITH THEIR LOADS INTACT. ANY LOSSES SHOULD BE INVESTIGATED TO FIND OUT WHAT HAS HAPPENED TO STRAW AND WHAT IT HAS BEEN USED FOR.

"77. SMUGGLING OF DRUGS IN TRANSIT THROUGH TURKEY IS FAIRLY NEW PHENOMENON HITHERTO MAINLY CONFINED TO CANNABIS RESIN BROUGHT FROM EAST AND DESTINED FOR EUROPEAN MAKRETS. IT IS, HOWEVER, VERY PROBABLY THAT THIS TRAFFIC WILL BE JOINED BEFORE LONG BY

TRAFFIC IN MORPHINE BASE AND POSSIBLY HEROIN, AND THAT IT WILL BE DESIRABLE BOTH TO STRENGTHEN ABILITY TO DETECT DRUG SMUGGLING INTO THE COUNTRY ACROSS EASTERN FRONTIERS AND TO STRENGTHEN TURKEY'S LAW ENFORCEMENT LINES WITH IRAN, AFGHANISTAN AND PAKISTAN.
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"78. THERE IS NO NEED TO EXPAND UPON THREAT OF DRUG SMUGGLING INTO TURKEY FROM WEST; PRACTICE IS WELL KNOWN AND AUTHORITIES ARE ORGANIZED TO DEAL WITH IT.

"79. PRESENCE OF CONCENTRATE OF POPPY STRAW, MORPHINE AND OTHER DRUGS IN A FACTORY WILL, HOWEVER, PRESENT AN ENTIRELY NEW THREAT AND IT IS ESSENTIAL THAT LAW ENFORCEMENT AUTHORITIES UNDERSTAND ITS NATURE, KNOW WHAT IS BEING DONE BY FACTORY STAFF TO PREVENT THEFTS, AND KNOW HOW TO INVESTIGATE ANY LOSSES. THEY MUST THEREFORE BE BROUGHT INTO CONSULTATION AT AN EARLY STAGE IN DESIGN OF FACTORY AND FULL WEIGHT MUST BE GIVEN TO THEIR SECURITY REQUIREMENTS. FOR THIS REASON ONE OR TWO PROTECTIVE SECURITY SPECIALISTS SHOULD ACCOMPANY ANY MISSION WHICH LEAVES TURKEY TO EXAMINE EXISTING ALKALOID FACTORIES.

"80. IT IS UNNECESSARY TO LABOR NEED FOR SYSTEM OF CONTROL AND LAW ENFORCEMENT TO BE COORDINATED AND DIRECTED FROM ONE CENTRAL POINT WITHIN GOVT MACHINE. THREATS OF ILLICIT TRAFFIC IN THE COUNTRY WHICH HAVE ALREADY BEEN MENTIONED IN THIS REPORT MAY MATERIALIZE IN DIFFERENT WAYS OR AT DIFFERENT TIMES; THEIR RELATIVE IMPORTANCE MAY OFTEN CHANGE; NEW THREATS MAY ARISE. IF THEY ARE TO BE COUNTERED EFFECTIVELY AND IN TIME, THEY MUST BE RECOGNIZED EARLY, FRESH INSTRUCTIONS GIVEN AND POSSIBLY MANPOWER REDEPLOYED. IT IS THEREFORE NECESSARY TO ORGANIZE A SYSTEM WHICH WILL REGULARLY AND SWIFTLY GATHER INFO, RECORD IT, ANALYZE IT, DRAW CONCLUSIONS FROM IT AND ACT ON IT.

81. THIS IN TURN REQUIRES CLOSEST COOPERATION, AND IDEALLY JOINT MANNING OF INTELLIGENCE OFFICES, BY JANDARMA, POLICE AND CUSTOMS, AND SUPPLY TO SUCH OFFICES OF RELEVANT INFO FROM OTHER ORGANIZATIONS SUCH AS TMO. MISSION WAS THEREFORE GLAD TO SEE EVIDENCE OF OFFICERS OF HEADQUARTERS STAFFS OF POLICE AND JANDARMA WORKING CLOSELY TOGETHER, AND TO HEAR OF PLANS FOR FURTHER JOINT ACTION. DOCTRINE INVOLVED HAS BEEN SET OUT MORE FULLY IN UN BOOKLET WHICH WITH WILLING HELP OF TNP AUTHORITIES WILL SHORTLY BE PUBLISHED, AND TWO OTHERS, IN TURKISH EDITION

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82. FOR THESE REASONS, AND IN VIEW OF POTENTIAL THREAT DIRECTLY PRESENTED BY LICENSED CULTIVATION OF OPIUM POPPIES, MISSION WOULD BE PLEASED SEE AN EVEN GREATER DRAWING TOGETHER OF NARCOTS UNITS OF POLICE AND JANDARMA AND ESTABLISHMENT OF JONT CENTRAL NARCOTICS INTELLIGENCE BUREAU TO WHICH ALL INFORMATION ABOUT ILLICIT TRAFFICKING WOULD BE SENT. THIS WOULD GREATLY FACILITATE COLLATION OF INFO AGAINST ALL FORMS OF TRAFFICKING IN DRUGS, AND WOULD ENABLE NATIONAL AUTHORITES TO HAVE QUICKLY AVAILABLE ALL INFO NECESSARY TO COORDINATE ACTIVITIES OF INDIVIDUAL JANDARMA OR POLICE UNITS OR OF GOVERNORS OF INDIVIDUAL PROVINCES. THIS COULD BE OF PARTICULAR ADVANTAGE INSSEVEN PROVINCES W HERE POPPIES ARE BEING GROWN.

"83. BUT USEFUL INTELLIGENCE GATHERING AND TAKING OF RESULTANT RPOMPT ACTION REQUIRE CONFIDENTIAL FUNDS AND GOOD COMMUNICATIONS. THE MISSION THEREFORECONSIDERS THAT THERE SHOULD BE AN ADEQUATE SUPPLY OF CONFIDENTIAL FUNDS AND RADIO TRANSMITTER/RECEIVERS.

"84. MISSION WAS ALSOPLREASE TO BE TOLD THAT IN ADDITION TO TWO SPECIAL COUNTRY TRANING COURSES (ONE ON INTELLIGENCE COLLECTION) WHICH UN DIVISION OF NARCOTIS DRUGS IS TO HOLD IN ANKARA IN FEBRUARY/MARCH 1975 AND PLACES IT HAS OFFERED TO TURKEY ON COURSES TO BE HELD IN GENEVA, THREE COURSES ARE BEING HELD UNDER BILATERAL ARRANGEMENTS FOR JUNIOR JANDARMA OFFICERS. UN LABORATORY TRAINING IS ALSO AVAIABLE TO TURKISH CHEMISTS EMPLOYED IN FORENSIC LABORATIRIES AND BY TMO FOR THEM TO IMPROVE THEIR KNOWLEDGE OF METHODS OF IDENTIFYING AND ANALYZING DURGS.

"85. IT IS TO BE HOPED THAT ARRANGEMENTS CAN BE MADE FOR COOP-ERATIONS BETWEEN TURKISH AURHORITIES AND UN IN THIS FIELD TO CONTINUE. PLANS CAN THUS BE AGREED FOR POSSIBLE UN ASSISTANCE TO DEAL WITH ANY NEEDS WHICH MAY ARISE IN THE FUTURE.

"86. IT WILL BE USEFUL TO SUMMARIZE HELP REQUESTED OF OR OFFERED BY MISSION APRT FROM ADVISE IT HAS GIVEN. IT IS AS FOLLOWS:
(I) 75 MOTOR VEHICLES OF JEEP-TYPE AT EATIMATE COST OF \$500,000. IT IS RECOMMENDED THAT UNFDAC SHOULD ARRANGE FOR THIER PURCHASE.
(II) FINANCIAL HELP WITH ERECTION OF STORAGE BURNS.UNFDAC SHOULD CONDIER MAKING A GRANT.
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(III) TRAINING OF TWO CHEMISTS IN METHODS FOR DETERMINATION OF MORPHINE CONTENT OF POIUM POPPY CAPSULES. FELLOWSHIP NOMINA-TIONS FORMS ARE AWAITED.

(IV) HELP IN CONDUCTING FIELD EXPERIMENTS TO IMPOROVE YIELD OF MORPHINE AND SEEDS IN POIUM POPPY CAPSULSES. SEEDS FROM ABORAD WILL BE SENT.

(V) TWO SPECIAL COURSES FOR NARCOTS AND INTELLIGENCE PERSONNE). ARRANGED FOR ANAKRA IN FEB/MARCH 1975.

(VI) PLACED ON COURSES HELD BY UNDND IN GENEVA. TWO TNP OFFICERS IN 1974. FIVE JANDARMA OFFICERS IN 1975. THREE CUSTOMS OFFICERS IN 1975.

(VII) STUDY TOUR SELECTED COUNTRIES FOR SENIOR POLICE AND JANDARMA OFFICERS TO EXAMINE HIGH LEVEL LAW ENFORCEMENT ORGANIZATION AND MODERN METHODS. AWAITING GOVT REPLY.

(VIII) PLACES AT UN NARCOTISC LABORATORY TRANINF OF CHEMISTS IN METHODS FOR IDENTIFICATION OF DRUGS OF ABUSE. AWAITING NOMINATION BY GOVT WHEN PLANS FOR POLICE FORENSIC LABORATORIES ARE COMPLETE.

(IX) PRINTING OF TURKISH EDITIONS OF THREE UN BOOKLETS FOR POLICE AND JANDARMA USE. TRANSLATIONS NEARLY READY FOR PRINTING IN ANKARA; UN FUNDS AVAILABME.

(X) FURTHER TRAINING. CAN BE ARRANGED AS AGREED TO BE DESIRABLE.

(XI) ALL EQUIPMENT AND TEMPORARY FOREIGN PERSONNEL REQUIRED TO CARRY OUT PHOTOGRAPHIC RECONNAISSANCE TO DETECT ILLICIT POPPY CULTIVATION. POSSIBILITIES ARE BEING URGETLY EXPLORED.

(XII) RADIO EQUIPMENT AND INTELLIGENCE FUNDS REQUIRED FOR CENTRAL INTELLIGENCE GATHERING SYSTEM. NEED SUPPORTED BY MISSION.

(XIII) TRAINING AND OPERATION EQUIPMENT REQUIRED BY CRIMINAL DEPT OF TNP AND LISTED AT PARA 28 OF REPORT OF UN MISSION OF DEC 1974 ESTIMATED AT ABOUT \$50,000. WILL BE SUPPLIED ASAP.

(XIV) EQUIPMENT FOR IDENTIFICATION OF DRUGS OF ABUSE REQUIRED FOR FORENSIC LABORATORIES TO BE ESTABLISHED BY MINISTRY OF INTERIOR. NEEDS WILL BE DISCUSSED BY A STAFF MEMBER OF UN LABORATORY WHILE IN ANKARA IN FEB 1975.

(XV) OTHER MONOR EQUIPMENT. CAN BE SUPPLIED AS AND WHEN AGREED TO BE DESIRABLE.

(XVI) MORPHINE EXTRACTION PLANT AND ALKALOIDS FACTORY: STUDY TOUR OF SELECTED EXISTING FACTORIES TO EXAMINE METHODS OF PRODUCTION AND REQUIRE PROTECTIVE SECURITY MEASURES. AWAITING CONFIDENTIAL

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ACCEPTANCE BY GOVT.DALE

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Message Attributes

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